

CYNGOR SIR CEREDIGION COUNTY COUNCIL

Report to: Cabinet

Date of meeting: 19th March 2024

Title: Future options for Cartref Tregerddan Residential Care Home, Bow Street

Purpose of the report: To seek direction and approval on:
The statutory requirement to consult on the transfer of the residential care service from Cartref Tregerddan to Hafan y Waun Residential Care Home

For: Decision

Cabinet Portfolio and Cabinet Member:
Councillor Alun Williams, Deputy Leader of the Council and Cabinet Member for Through Age and Wellbeing

Introduction

Hafan y Waun Residential Care Home, Aberystwyth, has 90 en-suite bedrooms and sundry support facilities and is registered with the Care Inspectorate Wales (CIW) as a Residential Care Home for adults. The home was handed over by the Methodist Homes Association in November 2023 to the council and has provided opportunities for Direct Services to consider its residential care home estate and how this could be developed for the future. In the North of the County, it has presented a specific opportunity in relation to Cartref Tregerddan.

There is an opportunity to bring forward the re-structuring of residential care provision across the Aberystwyth area, merging Tregerddan RCH and Hafan y Waun RCH. Not only will this help to address the ageing estate, that in many cases is unfit for purpose and requires significant capital investment to upgrade it to the required standard, but also provides opportunity for improved facilities (such as en-suite bedrooms), better access for families due to restrictive parking at Cartref Tregerddan and poor access at the home for emergency vehicles. There are also general economies of scale in terms of staffing support and service access.

Occupancy at Tregerddan RCH

There are currently 20 residents at Tregerddan in a variety of placement offerings. Alongside this, there are six Step-up / Step-down beds. These are associated with a pilot project managed jointly with Hywel Dda University Health Board supporting the efficient discharge of clients from hospitals.

Occupancy at Hafan y Waun RCH

There are currently 50 residents placed at Hafan y Waun, accommodated in three of the five wings within the home, with an opportunity to increase by a further 40 residents in the two remaining wings.

Consultation Proposals

There is a statutory requirement to consult both the clients and their families alongside our staff. We are seeking permission from cabinet to progress with the consultation in relation to:

1. Transfer the permanent, temporary, and short-term placements from Tregerddan Residential Care Home into the Hafan y Waun wing comprising 20 bedrooms.
2. Review the 6 Step-up / Step-Down residents to establish their care and support need pathways (post the six-weeks support). This may result in:
 - a) transfer into HyW residential care where capacity allows.
 - b) return home - potentially awaiting a package of care.
3. Staff will transfer with the residents from Cartref Tregerddan to Hafan y Waun; providing continuity of care. This supports the ongoing wellbeing of the residents, families, and the staff themselves, throughout the process.

Wellbeing of Future Generations:

Has an Integrated Impact Assessment been completed? If not, please state why.

The IIA is in production in parallel with work being undertaken on Capital Funding initiatives across the estate

Summary of Integrated Impact Assessment:

Long term: Transferring the provision from Tregerddan to Hafan y Waun supports the longer-term sustainability of residential care provision in the North of Ceredigion.

Collaboration: A project group is being created with colleagues from Hywel Dda University Health Board, along with discussions with Aberystwyth University and other partners.

Involvement: A 12-week consultation is planned for families, residents, staff and wider public stakeholders.

Prevention: The proposal will support the sustainability of residential care provision in the North of the County.

Provide an opportunity to enhance the numbers of apprenticeship and offer a career pathway locally.

Reduce the requirement for significant Capital Investment to a facility that is of an age.

Reduce the risk currently of emergency vehicles not being able to access the home due to access issues.

Integration: The need to work in collaboration with health to ensure that there is access to timely primary care provision e.g., GP

This impact assessment has considered the impact on the four pillars of well-being. We will continue to collaborate with other public bodies and service areas in the Council to mitigate any further impact that may be identified as we progress with the proposal.

Recommendation(s):

To approve to progress with the statutory requirement to consult on the transfer of the residential care service from Cartref Tregerddan to Hafan y Waun Residential Care Home.

Reasons for decision:

In order to progress with the proposals and the potential budget efficiencies attached to the proposal.

Overview and Scrutiny:

This paper has not been through Healthier Communities Overview and scrutiny Committee but the findings of the consultation will be presented prior to Cabinet.

Policy Framework:

Social Services and Well Being Act (2014), Regulation and Inspection of Social Care (Wales) Act 2016

Corporate Well-being Objectives:

Boosting the economy, supporting business, and enabling employment:

Transferring Cartref to Hafan y Waun will maintain employment in the Aberystwyth and the surrounding area.

Creating caring and healthy communities:

By having a large residential care provision providing a range of specialist provision in Aberystwyth. Proposal will ensure that residential care services are sustainable, fit for purpose and able to meet the needs both now and in the future, of the people of Ceredigion

Providing the best start in life and enabling learning at all ages:

Providing learning opportunities for student nurses at Aberystwyth University.
Developing apprenticeship opportunities near large secondary schools for young people 16+

Creating sustainable, greener, and well-connected communities:

By re-locating Cartref Tregerddan into Aberystwyth it provides better bus networks for staff to travel to work.
Reducing the use of multiple buildings and electricity etc.
Improved access for staff, families and emergency vehicles.

Finance and Procurement implications:

There are budget implications in relation to the proposals with efficiencies proposed

Legal Implications:

N/A

Staffing implications:

All staff from Tregerddan will be supported via the managing change process and will be offered equivalent roles across the rest of the Residential Care Home estate

Property / asset implications:

Consideration to re purpose estate (Cartref Tregerddan)

Risk(s):

Outcome of consultation to move residents is not positive

Statutory Powers:

- Social Services and Wellbeing Wales Act
- Regulation of Social Care Wales Act

Background Papers:

N/A

Appendices:

Appendix 1- Integrated Impact Assessment

Corporate Lead Officer:

Donna Pritchard, Corporate Lead Officer: Porth Gofal

Reporting Officer:

Nerys Lewis, Corporate Manager: Direct Services

Date:

22.02.2024



Cyngor Sir
CEREDIGION
County Council

INTEGRATED IMPACT ASSESSMENT (IIA) TOOL

Proposal Details

Title of Policy / Proposal / Initiative	
Transfer of the residents and staff of Cartref Tregerddan Residential Care Home, Bow Street into a section of Hafan y Waun Residential Care Home, Aberystwyth.	
Service Area	Officer completing IIA
Direct Service	Nerys Lewis
Corporate Lead Officer	Strategic Director
Donna Pritchard	James Starbuck
Please give a brief description of the purpose of the proposal	
Following the acquisition of Hafan y Waun Care Home, Aberystwyth, this proposal is focused on the review of future options for Tregerddan Care Home in Bow Street and the opportunity to transfer the residents to Hafan Y Waun Care home as well as the proposal to consult with staff and residents of Cartref Tregerddan regarding the proposed transfer.	
Who will be directly affected by this proposal? HINT	
<ul style="list-style-type: none"> Residents currently placed at Cartref Tregerddan Families of the residents Staff of Cartref Tregerddan 	
Have those who will be affected by the proposal had the opportunity to comment on it?	
<ul style="list-style-type: none"> The initial phase of the proposal will be to consult with the residents, families and staff of Cartref Tregerddan (proposal to go out to consultation in readiness for consideration at Cabinet (19th March 2024). 	

Version Control

The IIA should be used at the earliest stages of decision making, and then honed and refined throughout the decision-making process. It is important to keep a record of this process so that we can demonstrate how we have considered and included sustainable development, Welsh language and equality considerations wherever possible.

Version Number	Author	Decision making stage HINT	Date Considered	Description of any amendments made HINT
V1.0	Nerys Lewis	Pre Consultation/Budget setting	January 2024	n/a

Council Corporate Well-being Objectives

Which of the Council's Corporate Well-being Objectives does this proposal address and how? Click here to read a summary of our [Corporate Strategy 2022-27](#)

Boosting the economy, supporting business, and enabling employment.	Transferring Cartref to Hafan y Waun will maintain employment in the Aberystwyth and the surrounding area.
Creating caring and healthy communities	By having a large residential care provision providing a range of specialist provision in Aberystwyth. Proposal will ensure that residential care services are sustainable, fit for purpose and able to meet the needs both now and in the future, of the people of Ceredigion.
Providing the best start in life and enabling learning at all ages	Providing learning opportunities for student nurses at Aberystwyth University. Developing apprenticeship opportunities near large secondary schools for young people 16+.
Creating sustainable, greener, and well-connected communities	By re-locating Cartref Tregerddan into Aberystwyth it provides better bus networks for staff to travel to work. Reducing the use of multiple buildings and electricity etc. Improved access for staff, families and emergency vehicles.

National Well-being Goal: A Prosperous Wales

An innovative, productive, and low carbon society where everyone has decent work and there is no poverty.

Click [here](#) for information about a prosperous Wales.

Does the proposal contribute to this goal? Describe the positive or negative impacts. (Click [here](#) for information)

People - The proposals support individuals to live and work in the local community, providing opportunities to promote individual and community resilience. Older people will have the opportunity to be cared for in their local area with strong connections to the local community

Place – supporting people to access local community resources

Enterprise – creating opportunities for ‘social enterprises’ as well as promoting local businesses as a means to meet needs. Maximising the opportunities that the facility (HYW) provides.

Connectivity – linking individuals and families to local solutions within their own communities.

What evidence do you have to support this view?

National reviews and best practice examples demonstrate that local solutions are more effective and sustainable, and the transfer of the residents to a better environment within their local area will be a positive move and provide greater opportunities for local inclusion. Improved environment will support meeting RISCA requirements.

What action(s) can you take to mitigate any negative impacts or better contribute to this National Well-being Goal?

Ensure that best practice examples are considered and followed adapted to meet the unique opportunities within Ceredigion.

National Well-being Goal: A Resilient Wales

A society where biodiversity is maintained and enhanced and where ecosystems are healthy and functioning.

Click [here](#) for information about a resilient Wales.

Does the proposal contribute to this goal? Describe the positive or negative impacts. (Click [here](#) for information)

Providing local solutions to meeting needs of service users reduces carbon emissions/footprint

What evidence do you have to support this view?

National reviews and best practice examples demonstrate that local solutions are more effective and sustainable

What action(s) can you take to mitigate any negative impacts or better contribute to this National Well-being Goal?

Ensure that best practice examples are considered and followed adapted to meet the unique opportunities within Ceredigion.

National Well-being Goal: A Healthier Wales

A society where people make healthy choices and enjoy good physical and mental health.

Click [here](#) for information about a healthier Wales.

Does the proposal contribute to this goal? Describe the positive or negative impacts. (Click [here](#) for information)

Proposals will improve access to services, reduce need for out of county solutions to meeting needs of older people.

Reduce the need for people to be placed in dementia facilities out of county

What evidence do you have to support this view?

National reviews and best practice examples demonstrate that local solutions are more effective and sustainable

What action(s) can you take to mitigate any negative impacts or better contribute to this National Well-being Goal?

Ensure that best practice examples are considered and followed adapted to meet the unique opportunities within Ceredigion.

National Well-being Goal: A More Equal Wales

A society where everyone has an equal chance whatever their background or circumstances.

This section is longer because you are asked to assess the impact of your proposal on each group that is protected by the **Equality Act 2010**.

Click [here](#) for information about equality in Wales.

Do you think this proposal will have a positive or a negative impact on people because of their age? (Click [here](#) for information)

Children and Young People up to 18	None / Negligible
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People 18-50	Positive
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Older people 50+	Positive
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Describe the positive or negative impacts.

Positive

- Improved environment for children visiting older relatives and/or family members.

- Improved environment for residents to live and maintain independence for longer e.g., en-suite, access to kitchen area for making their own refreshments.
- Maintaining provision in North Ceredigion reducing the need to go out of County
- Individuals living with Dementia not requiring to move on as provision available within the home.

What evidence do you have to support this?

- Regulation and Inspection of Social Care Wales (RISCA) requirements for new provision requiring e.g en-suites for all bedrooms.
- National reviews and best practice examples demonstrate that local solutions are more effective and sustainable

What action(s) can you take to mitigate any negative impacts?

Is there an opportunity to use this proposal to eliminate unlawful discrimination, advance equality of opportunity or encourage good relations between people in this group and the rest of the population?

Proposal provides opportunities to provide equity across services and delivery

Do you think this proposal will have a positive or a negative impact on people because of their disability? (Click [here](#) for information)

Hearing Impairment	Positive
Physical Impairment	Positive
Visual Impairment	Positive
Learning Disability	Positive
Long Standing Illness	Positive
Mental Health	Positive
Other	Choose an item.

Describe the positive or negative impacts.

Local services closer to home, dementia care focus with improved access, greater opportunities in relation to range of opportunities available. The environment within Hafan y Waun is purposely dementia friendly, which has a positive impact on people with visual and hearing impairment as well as mental health and chronic illness.

What evidence do you have to support this?

National reviews and best practice examples demonstrate that local solutions are more effective and sustainable

What action(s) can you to take to mitigate any negative impacts?

Is there an opportunity to use this proposal to eliminate unlawful discrimination, advance equality of opportunity or encourage good relations between people in this group and the rest of the population?

Proposals provides opportunities to provide equity across services and delivery

Do you think this proposal will have a positive or a negative impact on people who are transgender? (Click [here](#) for information)

Trans Women	None / Negligible
Trans Men	None / Negligible
Non-binary people	None / Negligible

Describe the positive or negative impacts

No impact anticipated

What evidence do you have to support this?

Services are accessible to all who have an assessed identified need

What action(s) can you to take to mitigate any negative impacts?

Is there an opportunity to use this proposal to eliminate unlawful discrimination, advance equality of opportunity or encourage good relations between people in this group and the rest of the population?

N/A

Do you think this proposal will have a positive or a negative impact on people with different sexual orientation? (Click [here](#) for information)

Bisexual	None / Negligible
Gay Men	None / Negligible
Gay Women/Lesbian	None / Negligible

Heterosexual/Straight	None / Negligible
Describe the positive or negative impacts	
No impact anticipated	
What evidence do you have to support this?	
Services are accessible to all who have an assessed identified need	
What action(s) can you to take to mitigate any negative impacts?	
Is there an opportunity to use this proposal to eliminate unlawful discrimination, advance equality of opportunity or encourage good relations between people in this group and the rest of the population?	
N/A	

Do you think this proposal will have a positive or a negative impact on people who are married or in a civil partnership? (Click here for information)	
People who are married	None / Negligible
People in a civil partnership	None / Negligible
Describe the positive or negative impacts	
No impact anticipated	
What evidence do you have to support this?	
Services are accessible to all who have an assessed identified need	
What action(s) can you to take to mitigate any negative impacts?	
Is there an opportunity to use this proposal to eliminate unlawful discrimination, advance equality of opportunity or encourage good relations between people in this group and the rest of the population?	
N/A	

Do you think this proposal will have a positive or a negative impact on people who are pregnant or on maternity leave? (Click here for information)	
Pregnancy	None / Negligible

Maternity	None / Negligible
Describe the positive or negative impacts	
No impact anticipated	
What evidence do you have to support this?	
Services are accessible to all who have an assessed identified need	
What action(s) can you take to mitigate any negative impacts or better contribute to positive impacts?	
N/A	

Do you think this proposal will have a positive or a negative impact on people because of their ethnic origin? (Click here for information)	
Asian / Asian British	None / Negligible
Black / African / Caribbean / Black British	None / Negligible
Mixed / Multiple Ethnic Groups	None / Negligible
White	None / Negligible
Other Ethnic Groups	None / Negligible
Describe the positive or negative impacts	
No impact anticipated	
What evidence do you have to support this?	
Services are accessible to all who have an assessed identified need	
What action(s) can you take to mitigate any negative impacts?	
Is there an opportunity to use this proposal to eliminate unlawful discrimination, advance equality of opportunity or encourage good relations between people in this group and the rest of the population?	
N/A	

Do you think this proposal will have a positive or a negative impact on people with different religions, beliefs, or non-beliefs? (Click [here](#) for information)

Buddhist	None / Negligible
Christian	None / Negligible
Hindu	None / Negligible
Humanist	None / Negligible
Jewish	None / Negligible
Muslim	None / Negligible
Sikh	None / Negligible
Non-belief	None / Negligible
Other	None / Negligible

Describe the positive or negative impacts

No impact anticipated

What evidence do you have to support this?

Services are accessible to all who have an assessed identified need

What action(s) can you take to mitigate any negative impacts?

Is there an opportunity to use this proposal to eliminate unlawful discrimination, advance equality of opportunity or encourage good relations between people in this group and the rest of the population?

N/A

Do you think this proposal will have a positive or a negative impact on men or women? (Click [here](#) for information)

Men	None / Negligible
Women	None / Negligible

Describe the positive or negative impacts

No impact anticipated

What evidence do you have to support this?

Services are accessible to all who have an assessed identified need

What action(s) can you to take to mitigate any negative impacts?

Is there an opportunity to use this proposal to eliminate unlawful discrimination, advance equality of opportunity or encourage good relations between men and women?

N/A

Do you think this proposal will have a positive or a negative impact on people from the Armed Forces Community? (Click [here](#) for information)

Members of the Armed Forces	None / Negligible
Veterans	None / Negligible
Spouses	None / Negligible
Children	None / Negligible

Describe the positive or negative impacts

No impact anticipated

What evidence do you have to support this?

Services are accessible to all who have an assessed identified need

What action(s) can you to take to mitigate any negative impacts?

N/A

Socio-economic Duty

Socio-economic disadvantage means living on a low income compared to others in Wales, with little or no accumulated wealth, making it more difficult to access basic goods and services.

Family background or where a person is born still affects their life. For example, a child from a wealthy family often does better at school than a child from a poor family, even if the poorer child is more naturally academic. This is sometimes called socio-economic inequality.

Do you think this proposal will have a positive or a negative impact on people experiencing socio-economic disadvantage?	Positive
Describe the positive or negative impacts	
Provision of more local based services should reduce travelling, and cost, for the friends and relatives of individuals that receive the service.	
What evidence do you have to support this?	
N/A	
What action(s) can you take to mitigate any negative impacts?	
Is there an opportunity to use this proposal to eliminate unlawful discrimination, advance equality of opportunity or encourage good relations between people in this group and the rest of the population?	
N/A	

National Well-being Goal: A Wales of Cohesive Communities

A society with attractive, viable, safe, and well-connected communities.

Click [here](#) for information about cohesive communities.

Does the proposal contribute to this goal? Describe the positive or negative impacts. HINT
The proposal will provide further opportunities for volunteering in the local area. Opportunities for enhancing and developing local community resources will bring benefits to the general population. Increased local provision will help individuals to maintain their community connections.
What evidence do you have to support this view?
Through Age Wellbeing Strategy 2022- 2027
What action(s) can you take to mitigate any negative impacts or better contribute to the goal?
Ensure that there is effective communication and engagement at a local/community level.

National Well-being Goal: A Wales of Vibrant Culture and Thriving Welsh Language

A society that that promotes and protects culture, heritage, and the Welsh language and which encourages people to take part in the arts, sports, and recreation.

Click [here](#) for information about culture and the Welsh language

Does the proposal contribute to this goal? Describe the positive or negative impacts.	
Delivering services locally and keeping individuals within their own communities will enhance the opportunities to maintain local connections, promote the Welsh language and access services that are meaningful to them.	
What evidence do you have to support this view?	
National reviews and best practice examples demonstrate that local solutions are more effective and sustainable and suggests that the approaches prevent siloed approaches to service delivery and marginalisation of specific groups such as people with care needs and dementia	
What action(s) can you take to mitigate any negative impacts or better contribute to the goal?	
Ensure that the 'Active Offer' is provided and tailoring services to meet the language and cultural needs of the individual	
With reference to the following, do you think this proposal will have a positive or negative effect on the Welsh language?	
Click here for information	
Opportunities for people to use the Welsh language	Positive
Treating the Welsh language, no less favourably than the English language	Positive
What evidence do you have to support this view?	
As above	
What action(s) can you take to increase the positive impact or mitigate any negative impact on the Welsh language?	
As above	

National Well-being Goal: A Globally Responsible Wales

A society that considers how our actions might impact on other countries and people around the world.

Click [here](#) for information about global responsibility.

Does the proposal contribute to this goal? Describe the positive or negative impacts. <u>HINT</u>
Expected positive impact due to people being cared for and supported locally, no increased travelling for families due to proximity to existing home.
What evidence do you have to support this view?
Local provision
What action(s) can you take to mitigate any negative impacts or better contribute to the goal?
N/A

Strengthening the Proposal

If you have identified any negative impacts in the above sections, please provide details of any practical changes and actions that could help remove or reduce the negative impacts.

What will you do?	When?	Who is responsible?	Progress
Cabinet proposal to go out to consultation	March 2024	Through Age Wellbeing services	
We will ensure that the 'Active Offer' is provided, upskill staff and tailor services to meet the language and cultural needs of the individual.	Ongoing	Through Age Wellbeing services	
We will ensure that there is effective communication and engagement at a local/community level.	March 2024 – September 2024	Through Age Wellbeing services	
If no action is to be taken to remove or mitigate negative impacts, please justify why. (If you have identified any unlawful discrimination then the proposal must be changed or revised.)			
How will you monitor the impact and effectiveness of the proposal?			
Through the Through Age Wellbeing Programme Governance.			

Sustainable Development Principle: 5 Ways of Working

Describe below how you have implemented the five ways of working in accordance with the sustainable development principle of the Well-being of Future Generations (Wales) Act 2015



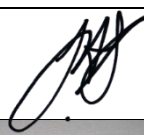
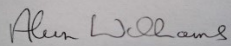
<p>Long term Balancing short-term needs with long-term need and planning for the future.</p> <p><u>HINT</u></p>	<ul style="list-style-type: none"> • Transferring the provision from Tregarddan to Hafan y Waun supports the longer term sustainability of residential care provision in the North of Ceredigion.
<p>Collaboration Working together with other partners to deliver.</p> <p><u>HINT</u></p>	<ul style="list-style-type: none"> • A project group is being created with colleagues from Hywel Dda University Health Board, along with discussions with Aberystwyth University and other partners.
<p>Involvement Involving those with an interest and seeking their views.</p> <p><u>HINT</u></p>	<ul style="list-style-type: none"> • A 12 week consultation is planned for families, residents, staff and wider public stakeholders.
<p>Prevention Putting resources into preventing problems occurring or getting worse.</p> <p><u>HINT</u></p>	<ul style="list-style-type: none"> • The proposal will support the sustainability of residential care provision in the North of the County. • Provide an opportunity to enhance the numbers of apprenticeship and offer a carer pathway locally. • Reduce the requirement for significant Capital Investment to a facility that is of an age. • Reduce the risk currently of emergency vehicles not being able to access the home due to access issues.
<p>Integration Considering the impact of your proposal on the four pillars of well-being (social, economic, cultural and environment) the objectives of other public bodies and across service areas in the Council.</p> <p><u>HINT</u></p>	<ul style="list-style-type: none"> • The need to work in collaboration with health to ensure that there is access to timely primary care provision e.g., GP • This impact assessment has considered the impact on the four pillars of well-being. We will continue to collaborate with other public bodies and service areas in the Council to mitigate any further impact that may be identified as we progress with the proposal.

Risk

Summarise the risk associated with the proposal.

	1	2	3	4	5
Impact Criteria	Very Low	Low	Medium	High	Very High
Likelihood Criteria	Unlikely to occur	Lower than average chance of occurring	Even chance of occurring	Higher than average chance of occurring	Expected to occur
Risk Description	Impact	Probability	Score (Impact x Likelihood)		
Inability to progress with the proposal impacting on budget	4	2	8		

Sign Off

Position	Name	Signature	Date
Corporate Manager	Nerys Lewis		21/02/2024
Corporate Lead Officer	Donna Pritchard		21/02/2024
Corporate Director	James Starbuck		21/02/2024
Portfolio Holder	Cllr. Alun Williams		21/02/2024